

Message Text

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22-S

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INFO OCT-01 EUR-12 NEA-10 IO-11 ISO-00 SP-02 PM-04 NSC-05

ACDA-05 ERDA-05 SSO-00 SS-15 SAM-01 INR-07 DODE-00

NRC-05 CIAE-00 INRE-00 NSCE-00 /088 R

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FM SECSTATE WASHDC

TO USMISSION IAEA VIENNA IMMEDIATE

INFO AMEMBASSY PARIS PRIORITY

AMEMBASSY ISLAMABAD

AMEMBASSY MOSCOW

USMISSION EC BRUSSELS

AMEMBASSY BONN

AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 041838

E.O. 11652: GDS

TAGS: AORG, OCON, IAEA, TECH, FR, PK

SUBJECT: IAEA FEBRUARY BD. OF GOVS.: AGENDA ITEM

2A(III); FRANCE/IAEA/PAKISTAN TRILATERAL SAFEGUARDS AGREEMENT

REF: A) STATE 37654; B) IAEA VIENNA 1213; IAEA VIENNA 1309

1. FRENCH (DE LA GORCE) CAME IN TODAY UNDER INSTRUCTIONS

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TO SAY THAT THEY ARE EXTREMELY UNHAPPY WITH US REQUEST TO

DEFER AND THAT THEY INTEND TO PRESS FOR IAEA BOARD CONSIDERATION OF THE SUBJECT TRILATERAL SAFEGUARDS AGREEMENT. DEPT. HAS ALREADY ADVISED CANADIANS OF OUR PREFERENCE (PER REF A) FOR DEFERRAL OF THIS ITEM, AND (AS NOTED REF B) CANADIANS, SOVIETS AND INDIANS SHARE THIS PREFERENCE. IN CONSULTATIONS ON US POSITION, MISSION IS AUTHORIZED TO CONFIRM OUR PREFERENCE FOR DEFERRAL TO FRENCH AND OTHER MISOFFS AS APPROPRIATE, INDICATING THAT BOARD MEMBERS SHOULD HAVE MORE TIME TO STUDY AGREEMENT OF THIS IMPORTANCE (PER PARA 4, REF A), BUT AT SAME TIME NOTING THAT WE WOULD DEFER TO CONSENSUS OF BOARD. IN VIEW OF FRENCH DECISION TO GO AHEAD, HOWEVER, MISSION SHOULD BE CAREFUL TO PRESERVE CORDIAL RELATIONS WITH THE FRENCH IN THE PROCESS. WE DO NOT REPEAT NOT WISH TO BE PERCEIVED AS IN ANY WAY OUT IN FRONT IN ORGANIZING OPPOSITION.

2. IN EVENT THIS ITEM COMES BEFORE THE BOARD, AND AN ASSUMPTION THAT ONGOING US TECHNICAL EVALUATION OF AGREEMENT IS FAVORABLE, US REP SHOULD ADOPT LINE AND MAKE STATEMENT INDICATING THAT WE WOULD PREFER TO SEE THIS ITEM CARRIED OVER TO A LATER BOARD MEETING ON THE GROUNDS THAT MEMBERS OF THE BOARD SHOULD HAVE MORE TIME TO STUDY AN AGREEMENT OF THIS IMPORTANCE. WHILE THIS IS OUR PREFERENCE, WE WOULD WISH TO HEAR VIEWS OF OTHERS AND WOULD DEFER TO CONSENSUS.

3. IN EVENT CONSENSUS FAVORS APPROVAL OF SUBJECT TRILATERAL AGREEMENT, US REP IS AUTHORIZED TO DRAW ON FOLLOWING AS APPROPRIATE:

-- ON SEVERAL OCCASIONS THE US HAS EXPRESSED ITS VIEW THAT THE MEMBERS OF THE IAEA WOULD BE WELL ADVISED NOT TO PROCEED WITH THE CONSTRUCTION OF SMALL AND UNECONOMIC REPROCESSING PLANTS BUT SHOULD INSTEAD EXAMINE MORE ATTRACTIVE ALTERNATIVES, SUCH AS MAY COME OUT OF THE CURRENT IAEA FEASIBILITY STUDY OF THE MULTINATIONAL CONCEPT. THESE COULD INCLUDE THE POSSIBLE ESTABLISHMENT OF MULTINATIONAL FUEL CYCLE CENTERS THAT WOULD MEET THE NEEDS OF SEVERAL NATIONS UNDER WELL SAFEGUARDED CONDITIONS WHILE AVOIDING THE ANXIETIES THAT ARE NECESSARILY ASSOCIATED

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WITH THE SPREAD OF NATIONAL REPROCESSING CAPABILITIES. THIS IS AN EXPRESSION OF GENERAL US POLICY THAT IS NOT DIRECTED AT ANY SPECIFIC COUNTRY.

-- AS WE HAVE INDICATED IN THE PAST, WE ALSO BELIEVE THAT THE IAEA SHOULD GENERALLY FORESWEAR ENCOURAGEMENT OF SUCH SMALL NATIONAL PLANTS WHILE ITS OWN FEASIBILITY STUDY OF THE MULTINATIONAL CONCEPT IS UNDERWAY. WE MADE OBSERVA-

TIONS TO THIS EFFECT IN A DIFFERENT CONTEXT DURING THE
MEETING OF THE IAEA TECHNICAL ASSISTANCE COMMITTEE LAST
NOVEMBER AND THEY STRIKE US AS EQUALLY VALID IN THIS CONTEX

-- AS WE HAVE ALSO INDICATED, WE WOULD HAVE PREFERRED THAT
CONSIDERATION OF THIS AGREEMENT BE DEFERRED UNTIL MEMBERS
HAVE MORE TIME TO STUDY ITS PROVISIONS. SINCE THERE AP-
PEARS TO BE A CONSENSUS THAT THE AGREEMENT BE APPROVED BY
THE BOARD AT THIS TIME, THE US IS PREPARED TO ACCEPT THAT
ACTION. OF COURSE, THIS DOES NOT IMPLY ENDORSEMENT OF ANY
SPECIFIC TRANSACTIONS UNDER THIS AGREEMENT.

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